

## **2020 ANNUAL REPORT**



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#### **FOREWORD**

This annual report is prepared pursuant to section 105 of the Local Governance Act, and Regulation 2018-54. The intent of the annual report is to provide information to residents and increase the accountability and transparency of the local government.

This Report contains general information about The Town of Sackville, such as its population; tax base; tax rate and user charges, as well as more detailed information regarding Town Council, the provision of grants, and the types and cost of the services provided.

#### MESSAGE FROM THE MAYOR

As Mayor of the Town of Sackville, I am pleased to provide the Town's third Annual Report. The year 2020 was one of the most challenging ones in recent memory, not only for Sackville, but for the entire world. Due to the COVID 19 pandemic, we were faced with limitations on what we were able to do beginning in March of 2020, affecting everything from day-to-day operations to special

events and programs. Many things had to be limited, cancelled or rescheduled, however our staff worked tirelessly to maintain the highest level of services possible in the Town under the given circumstances.

Despite all of the challenges that COVID brought to us, it was still a productive year and many things were achieved. The following report is an overview of our operations during that 12 month period. Throughout the year we were able to maintain many services for our residents and make a positive contribution to the economic growth, development, and standard of living of the region.



In the report, you will also note that the Town continues to be responsible in fiscal matters and has again been involved in a wide variety of projects. We also continue to provide the high-quality basic services, such as snow clearing, that our residents have come to count on.

As I am writing this now in the summer of 2021, it is important for us to reflect on how this pandemic has impacted the things we have taken for granted in our lives.

We should be proud of what we have been able to achieve as a community in keeping us all healthy and safe. It is that resilience that will help guide us through other challenges we are and will be facing as a community. Whether it is ensuring we are actively engaged in long term solutions to our healthcare services or forging a business development strategy that will help shape the Sackville of tomorrow, we are poised to see Sackville be here long after we are not here.

I am proud of my hometown and of our citizens, and I look forward to leading our community into the coming year.

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#### 1.0 COMMUNITY AT A GLANCE

Located on traditional Mi'kmaq land, settled in 1708, and incorporated in 1903, Sackville is a historic and picturesque New Brunswick town that serves as a gateway to Nova Scotia and the Tantramar Marshes.



The Town is home to Mount Allison University. Established in 1843, Mount Allison is a primarily undergraduate liberal arts university that has been ranked by MacLean's magazine as the #1 undergraduate university in the country for 19 out of the past 25 years. While the 2016 census indicates that the population of Sackville is only 5,331, the population grows by an 2,300 additional approximately people during the academic year.

With annual operating budgets of over \$10 million in General Services and over \$1.7 million in Water and Sewer Services, the Town maintains a wide variety of assets that contribute the quality of life that Sackville has become known for. The local economy is driven by the university, tourism and arts and culture.

The Town is well positioned geographically. The TransCanada Highway and the main CN rail line dissect the Town, we are close to the Greater Moncton International Airport, the ports of Halifax and Saint John, and several cities.

#### 2.0 SACKVILLE TOWN COUNCIL

The Mayor and eight councillors are elected for a four-year term. The Town's Mayor and Councillors are as follows:

John Higham, Mayor (resigned October 2020)

Ron Aiken, Deputy Mayor

Andrew Black, Councillor

Allison Butcher, Councillor

Bill Evans, Councillor

Shawn Mesheau, Councillor (Elected in December 10, 2018 Bi-Election)

Megan Mitton, Councillor (Resigned after winning October 1, 2018 Provincial Election)

Joyce O'Neil, Councillor (resigned October 2020)

Bruce Phinney, Councillor

Michael Tower, Councillor

Sackville operates with a Liaison Council reporting structure, based on an established Terms of Reference. The Terms of Reference is available <u>here</u>. The Town functions under the following service areas, as of April 9, 2019:

Finance & Administration
 Deputy Mayor Ron Aiken
 Councillor Michael Tower

- Tourism & Business Development Councillor Shawn Mesheau Councillor Michael Tower
- Public Property & Facilities
   Councillor Bill Evans
   Councillor Bruce Phinney
- Recreation Programs & Events
   Councillor Joyce O'Neil
   Councillor Bruce Phinney
- Public Safety
   Councillor Joyce O'Neil
   Councillor Allison Butcher
- Policy/By-Law
   Councillor Andrew Black
   Councillor Allison Butcher
- Personnel
   Councillor Andrew Black
   Councillor Bill Evans
- Corporate Affairs & Strategic Development Deputy Mayor Ron Aiken Councillor Shawn Mesheau

A list of Boards and Committees that requires Council representation includes:

- Southeast Regional Service Commission (Mayor/Deputy Mayor)
- Sports Wall of Fame (Councillor Michael Tower and Councillor Bruce Phinney)
- Sackville Arts Wall (Councillor Joyce O'Neil)
- Waterfowl Park Advisory Committee (Councillor Allison Butcher and Bill Evans)

For further information on our Town Council structure, or procedures of Council, please visit Bylaw No. 251 Respecting the Procedure and Organization of Council, which is available <a href="here">here</a>. The Town's Organizational Chart is available <a href="here">here</a>.

#### 3.0 COUNCIL MEETINGS

Sackville Town Council meets regularly, twice each month. Our Special Council Meetings and Regular Town Council Meetings, held on the first and second Mondays of each month, are open to the public. If a Monday is a holiday, the meeting is normally held on the Tuesday. All meetings are held at the Town Hall Council Chambers at 31C Main Street with a start time of 7:00 p.m.

The Town held 26 public Council meetings in 2020.

## **Special Council Meetings**

Our Discussion Group meetings are Special Council Meetings, which take place on the first Monday of each month. These are public meetings, and generally serve as information meetings regarding various subjects. It is often the first opportunity for an item or issue to be presented to Council and therefore, decisions are not generally made at this meeting. This allows time for



Councillors to reflect on the information and/or seek further information as necessary in order to assist in their decision making at a later date, of which normally occurs during the Regular Monthly Council meetings.

Discussion Group meetings are also open to the public to make a presentation to Council. Interested individuals / groups are asked to submit a written request to the

Clerk's Office no later than two weeks prior to the meeting date in order to be confirmed on the agenda and allow appropriate notice of the agenda.

## **Regular Council Meetings**

The Regular Monthly Council Meeting occurs on the second Monday of the month. The Regular meeting is also a public meeting and is the opportunity for Town Council to conduct their business. During our Regular Meetings, monthly departmental reports are presented, and decisions of Council are addressed by way of motions.

#### **Other Council Meetings**

Town Council may also hold other Special Meetings from time to time to consider matters that require immediate attention and/or a decision. With the exception of Emergency meetings, all Special Meetings are advertised 48 hours in advance via local media, as well as through the Town's social media venues. All Special Meetings are held in the Town Hall Council Chambers at 31C Main Street unless otherwise noted. In 2020, meetings were held virtually from April to the end of the year.

In accordance with subsections 68 (1), (2) and (3) of the Local Governance Act, Town Council may go "In Camera" for confidential purposes to discuss matters that are legal, human resources, or property related in nature, as well as those that pertain to a third-party agreement.

## **Communication of Council Meetings and Decisions**

All council meeting dates are posted at Town Hall. In addition, audio recording of our Special Council Meetings and video recordings of the Regular Council Meetings are both posted on the Town's website following the meetings. Regular Council Meetings are also televised on Eastlink TV. As of April 2020, Council meetings have also been live streamed on Youtube or through a Microsoft Teams link.

The agenda for our Special Council Meeting and a complete Council package for our Regular Meetings are posted the Thursday preceding the meeting date.

Motions are tweeted as they are approved during Regular Meetings, and a complete list of approved motions is included in the Town's Monthly Newsletter.

#### **Council Attendance**

A Council Meeting Attendance Report, which includes Liaison Council Meetings attendance, is posted on the Town's website monthly and is available <a href="here">here</a>.

#### 4.0 COUNCIL MEETING MINUTES

All Council meeting minutes are posted on the Town's website after they are adopted. A complete list of meeting minutes and archives of previous meeting minutes are available <a href="here.">here.</a>

## 5.0 RENUMERATION OF COUNCIL

The salary scales for the Mayor, Council and Town staff is posted on the Town's website and is available <u>here</u>. Furthermore, a Council expense report is posted on the website monthly. The Report is available <u>here</u>.

#### 6.0 CORPORATE DOCUMENTS AND BY-LAWS

A complete list of corporate documents and By-laws are available on the Town's website.

## **6.1 Corporate Documents**

Various corporate documents are added to a publicly available and easily accessible list on the corporate website as they are approved by Council. From time to time, draft documents are also made available.

The Town's Strategic Plan, adopted in 2017, sets the general direction for the corporation over a 5-year term. A copy of the Strategic Plan is available <a href="here">here</a>.

## 6.2 Town By-laws

All By-laws are posted on the Town's website. This includes all new By-laws, as well as amendments. Notices pertaining to the adoption process are also posted on the corporate website. To view the complete list of Town By-laws, please click <a href="here">here</a>.

## 7.0 PROPERTY TAX RATE, USER CHARGES and FACILITY RENTAL RATES

#### 7.1 Property Tax Rate

The tax base for Sackville in 2020 was \$657,431,000 and the residential property tax rate was \$1.5600 per \$100 of assessment. A homeowner with a property assessed at \$100,000 was charged \$1,560 in local property taxes in 2020.



## 7.2 Water and Waste Water Rates

The Town provides water and wastewater disposal services on a user fee basis. The 2020 water and wastewater disposal service fees were:

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5/8"-3/4"-1.5"	\$	.98	\$	.35	\$	15.00	\$	.98	\$	15.00	30
2"	\$	.98	\$	.35	\$	15.00	\$	.98	\$	15.00	30
3"	\$	.98	\$	.35	\$	45.00	\$	.98	\$	45.00	90
4"	\$	.98	\$	.35	\$	75.00	\$	.98	\$	75.00	150
6"	\$	.98	\$	.35	\$	150.00	\$	.98	\$	150.00	300

## 7.3 Rental Facility Rates

## i) Tantramar Veteran's Memorial Civic Centre

User charges for recreational facilities and programs varies dependent upon the facility and the program offered. The 2020 booking rates for the Tantramar Veteran's Memorial Civic Centre were as follows:

Item	Hourly Rate (includes tax)
Ice Rental (after 4:00pm and weekends)	\$155
Ice Rental (before 4:00pm on weekdays)	\$93
Ice Rental (Tournaments Daily)	\$1,550
Arena floor (non-ice): Hourly	\$62
Arena floor (non-ice): Daily	\$775
Mezzanine or Lounge: Hourly	\$42
Mezzanine or Lounge: Half-day or night	\$85
Mezzanine or Lounge: Daily	\$170
Mezzanine / Lounge Combination: Daily	\$210
Mezzanine / Lounge Combination: Half-day or night	\$105
Mezzanine / Lounge Combination: Hourly	\$52
Jean Coutu Meeting Room: Hourly	\$32
Jean Coutu Meeting Room: Half-day or night	\$65
Jean Coutu Meeting Room: Daily	\$130
Entire facility: Hourly	\$115

Entire facility: Daily	\$1,150
Table Rental for outside events: Per event	\$26
Chair Rental for outside events: Per event	\$2.00

## ii) Bill Johnstone Memorial Park

The Town also rents the Bill Johnstone Activity Centre. The rate to book the facility is \$40/hour.

#### 8.0 BUDGET

The Town's budget is set on a calendar year. The budget process gets under way annually each fall.

#### 8.1 Overview

Local government budgets and services are established in accordance with a standardized classification system. In 2020, the council adopted a general operating budget of \$11,385,585. Total Expenditures for the year were \$12,959,767 while normal operating expenditures for the year were \$10,662,780 and non-tax revenues were higher than expected, resulting in a surplus of \$70,240. A copy of the Town's 2020 budget is available <a href="here">here</a>.

#### **8.2 Operating Budget**

Complete information with respect to the provision of services by or through the Town of Sackville, including the nature of the service provided and the cost of the services and related infrastructure, under the headings below, is available in our 2021 Approved Operating Fund budgets from the New Brunswick Department of Environment and Local Government which you can find here.

#### **General Government Services**

This area is responsible for the overall governance and financial administration of the municipality. This includes council functions, general and financial management, legal matters and compliance with legislation, as well as civic relations.

**Total Expenditures: \$1,593,324** 

**Protective Services** 

This area is responsible for the provision of policing services, fire protection, emergency measures,

animal control and other protective measures.

Total Expenditures: \$2,784,281

**Transportation Services** 

This area is responsible for common services, roads and streets maintenance, street lighting, traffic

services, parking and other transportation related function.

**Total Expenditures: \$1,967,518** 

**Environmental Health Services** 

This area is responsible for the provision of waste collection and disposal.

**Total Expenditures: \$350,904** 

**Environmental Development Services** 

This area is responsible for planning and zoning, community development, tourism and other

municipal development and promotion services.

**Total Expenditures: \$898,879** 

**Recreation and Cultural Services** 

The area is responsible for the maintenance and operation of recreational and cultural facilities,

including the arena, parks and playgrounds and other recreational and cultural facilities.

**Total Expenditures: \$1,470,895** 

Fiscal Services – Debt

This area is the Principle and Interest Payments on Long Term Debt for the Municipality.

Total 2020 Budget: \$1,058,886

## Fiscal Services – Capital Out of Revenue

This area is the Budget allocation in the operating budget in which Capital Expenses are paid through the operating budget without the need for long term borrowing.

Total 2020 Budget: \$1,215,000

## Water and Waste Water Systems

This area is responsible for the provision of water and sewer services including the maintenance and operation of the underground networks, treatments plants, reservoirs and lagoons.

Total Expenditures: \$2,099,487

## 8.3 Approved Consolidated Financial Statements for 2020

On April 12, 2021, Council approved the 2020 Audit that that was prepared and presented by Stevenson and Partners LLP. To view the audit, click <u>here</u>.

For a more detailed breakdown of actual revenue and expenditures by department, click here.

#### 9.0 APPROACH TO ECONOMIC DEVELOPMENT

The Town of Sackville engages in both Investment Attraction and Business Retention and Expansion activities.

#### 9.1 Investment Attraction

The Town works closely with Opportunities New Brunswick (ONB) on investment attraction opportunities. Other municipal resources and partnerships that are leveraged include Mount Allison University leadership, the Southeast Regional Service Commission (SRSC), the local Community Business Development Corporations (CBDC), Renaissance Sackville and local business organizations and people.

The Town does not have a budget allocated specifically to investment attraction activities. Instead, focus is given to building and strengthening relationships with ONB and working closely with the other organizations listed above.

#### 9.2 Business Retention and Expansion

The Town of Sackville views supporting, retaining, and helping local business grow to be as important as their business attraction activities. A variety of business retention and expansion programs are undertaken throughout the year, mainly with a tourism lens, and the Town owns and

operates the Visitor Information Centre. Some of the business retention and expansion services that the Town offered in 2020 included:

- Facilitate regular contact with, and supports, local business organizations;
- Utilize business organizational networks to facilitate communication with the Town, such as Mainstreet Redevelopment Inc., etc.
- Organize annual familiarization tours for local and regional front-line workers;
- Improved signage;
- Organize Business Development Workshops and other programs such as Business of the Week, Food Safety and Handling, Accounting, Board Governance, Social Media, networking events, etc.; and
- Engage in one-on-one meetings with local businesses.

The Town has a very modest budget to support business retention and expansion activities. In 2020, \$8,000 was allocated for such activities.

#### 9.3 Incentives

The Town has approved an Economic Development Incentive Program for Commercial, Industrial Multiple Unit Residential Development. The Economic Development Incentive Program grants will focus on accelerating commercial, industrial and multiple unit resident development in the Town's highway commercial, industrial and multiple unit residential zones. Program grants consist of a Tax Increment Based Grant Program. Details on the program can be found <a href="here">here</a>.

# 10.0 GRANTS FOR SOCIAL, ENVIRONMENTAL AND ECONOMIC DEVELOPMENT PURPOSES

One of the purposes of a local government as stated in the *Local Governance* Act is to foster the economic, social and environmental well-being of its community. The Town of Sackville supports three grant programs.

#### 10.1 Community Development Grant Program

The work of community organizations assists the Town in achieving this purpose and the Town recognizes the valuable contribution that volunteer organizations make to our community. As a result, Sackville Town Council tries to support as many volunteer-based community organizations as possible within the annually allocated budget.

The Town of Sackville administers a Community Development Grant Program. The Program has four distinct programs with eligibility criteria and reporting requirements. The four programs include:

- Operational Funding Program
- Small Capital Funding Program

- Special Events/Projects Funding Program
- Sponsorship Program



A complete list of the 2020 Community Development Grants is provided below. If more detailed information is required, please contact the Town Hall.

Community Group	Received 2020
1st Tantramar Scout Group	\$700
681 Air Cadets	\$700
Bob Edgett Boxing Club	\$3,100
Food For Thought	\$2,000
Live Bait Theatre	\$6,000
Owen's Art Gallery	\$800
Performer's Company	\$1,500
RR Rural Rides Ltd	\$1,500
Sackville Basketball Boosters	\$800
Sackville Citizen's Band	\$500
Sackville Commons	\$700
Sackville Farmer's Market	\$1,000
Sackville Minor Baseball	\$800
Sackville Minor Football Assoc	\$2,000
Sackville Minor Hockey	\$8,000
Sackville Skating Club	\$6,000
Sackville Swim Club	\$5,000
Sackville Youth Soccer Assoc	\$1,200
Struts & Faucet	\$1,500
Tantramar Heritage Trust	\$5,500
Tantramar Lady's Titans	\$1,000
Tantramar Marsh Lacrosse	\$1,400

Tantramar Outdoor Club	\$2,000
Tantramar Seniors College	\$4,600
Titans Boy's Hockey	\$1,000
Totals	\$59,300

## 2020 Special Events/Projects Grant

Designed to provide financial support to local associations that are hosting a special event or would like to introduce or enhance a programming opportunity within the Town of Sackville.

Community Group	Received 2020
Centre for Artistic Achievement	\$3,300
Open Sky Co-operative	\$500
Playwrights Atlantic	\$600
Sackville Curling Club	\$1,000
Sackville Golf Club	\$500
Sackville Music Festival	\$1,500
SappyFest Inc.	\$4,000
Totals	\$11,400

## 2020 Small Capital Grant

Designed to provide monetary support to local associations that are pursuing a one-time capital or equipment purchase. Examples could include building renovations, sporting equipment, playgrounds, and other infrastructure costs.

Community Group	Received 2020
Bob Edgett Boxing Club	\$3,000
Roy. Can. Legion Branch 26	\$3,500
Sackville Cemetary Co.	\$1,500
Sackville Golf Club	\$2,500
Sackville Minor Hockey	\$1,000
Tantramar ATV Club	\$0
Tantramar Heritage Trust	\$1,300
Tantramar Marsh Lacrosse	\$400
Totals	\$13,200

## 2020 Sponsorship Grant

The Town of Sackville supports local organizations with smaller donation requests as part of the yearly budget discussions.

Community Group	Received 2020
Remembering Canada's Heroes	\$100

## **10.2** Heritage Grant Program

The Town also administers a Heritage Grant Program. In 2020, the program has an approved budget of \$15,000. No grant applications were received, and the program is under review given that the Heritage Conservation Area By-law was repealed, and the Heritage Board was dissolved.

#### 10.3 Renaissance Sackville

The Town of Sackville provides operation funding to Renaissance Sackville. Renaissance Sackville focuses on the community development of Sackville and it offers modest seed funding and limited administrative support to new community and economic development initiatives whose purpose supports the Renaissance Sackville vision for the Town: Sackville will be a vibrant, economically and environmentally responsible, aesthetically pleasing, caring, friendly and gracious community.

In 2020, \$25,000 was provided to Renaissance Sackville, with at least half of the funding awards to be directed to support economic development initiatives, and half to be used for Community Development Projects, and a requirement for Renaissance Sackville to provide a report to Council. Renaissance Sackville presented their 2019 report during to the Town's 2020 public budget process.

## **Renaissance Sackville Funding Awards 2020**

Applicant and Project Funded	Dates
Hardscrabble Press	
Grant for funds to purchase new metal printing type for letterpress printing, resulting in a higher-quality product and allowing the Hardscrabble press to distinguish itself as a competitive Canadian publisher. These printing types also enabled The Hardscrabble Press to foster local partnerships by providing printing of distinctive business cards, event posters, and brochures. The type purchased with this grant will be used to print a series of posters featuring poems and writing by authors from the Tantramar region, which be exhibited at various businesses and other locations around Sackville, and will be offered for sale online and in stores.	Approved by Renaissance Sackville December 2020
Total	\$1730

## 10.4 Fall Fair

Each year, the Town delivers its largest event – Fall Fair. Due to COVID in 2020 Fall Fair was cancelled, but it is anticipated to return again in 2021.

## 10.5 Bordertown

The Town delivered the Bordertown Festival for six years previous to 2020. Due to COVID in 2020 Bordertown was cancelled, but it is anticipated to return again in 2021.